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THE REPRESENTATIVE
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TO THE
UNITED NATIONS

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May 25, 1995

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TO: Anthony Lake
FROM: Ambassador Madeleine K. Albright *MKA*
SUBJECT: The FRY and the Outer Wall of Sanctions

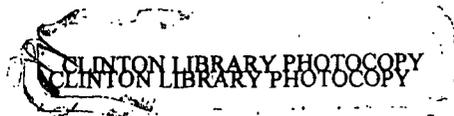
I wanted to follow up on our discussion at May 18's Principals' Meeting concerning conditions for the FRY to join the international community.

I remain concerned that any change from our announced policy will expose the President to considerable criticism and erode our credibility in negotiations for peace settlement. On March 13, the President told Representative Hoyer that the Serbs should not expect to join the international community -- exemplified by membership in international organizations, attendance at international conferences, and access to financing from the international financial institutions -- until they affirmatively comply with requests of the International Tribunal. (I have attached his letter.) Chris and I are also on record with strong statements of support for the Tribunal.

I continue to believe that keeping the Tribunal as a condition for the "outer wall" of sanctions is the right thing to do. The victims of atrocities deserve justice. Removing persons who would foment violence will reduce causes of future conflict. Finally, the Tribunal is one aspect of our Balkans policy that has received consistent public and congressional praise.

REVIEW AUTHORITY: Frank Perez,
Senior Reviewer

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Interestingly, the Tribunal has become important to domestic politics in the former Yugoslavia. Over the last eighteen months, Milosevic has used accusations of atrocities to undermine his political rivals. The Government of Croatia has made clear that its cooperation with the Tribunal will demonstrate its commitment to western ideals. The Constitution of the Bosniac-Croat Federation forbids war crimes suspects from holding political office; this provision was included with the intention of marginalizing revanchist Bosnian Croats who are now impeding the Federation's development. And Haris Silajdzic has strongly urged sustained U.S. support for the Tribunal, with the possible intention of using it to support his domestic aspirations. After working to place the Tribunal and the law it supports on the combatants' agenda, we should not back away now.

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